

General Assembly

Raised Bill No. 132

February Session, 2022

LCO No. 1056



Referred to Committee on PUBLIC SAFETY AND SECURITY

Introduced by: (PS)

## AN ACT CONCERNING THE SALE AND USE OF CONSUMER GRADE FIREWORKS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 29-356 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective October 1, 2022*):
- As used in sections 29-356 to 29-365, inclusive, and section 3 of this act:
- 5 (1) "Fireworks" means and includes any combustible or explosive
- 6 composition, or any substance or combination of substances or article
- 7 prepared for the purpose of producing a visible or an audible effect by
- 8 combustion, explosion, deflagration or detonation, and includes blank
- 9 cartridges, toy pistols, toy cannons, toy canes or toy guns in which
- 10 explosives are used, the type of balloons which require fire underneath
- 11 to propel the same, firecrackers, torpedoes, skyrockets, Roman candles,
- 12 Daygo bombs, and any fireworks containing any explosive or
- 13 flammable compound, or any tablets or other device containing any
- 14 explosive substance, except that the term "fireworks" shall not include
- 15 <u>consumer fireworks</u>, sparklers and fountains and toy pistols, toy canes,

LCO No. 1056 **1** of 9

- 16 toy guns or other devices in which paper caps manufactured in
- 17 accordance with the regulations of the United States Interstate
- 18 Commerce Commission or its successor agency for packing and
- 19 shipping of toy paper caps are used and toy pistol paper caps
- 20 manufactured as provided therein.

23

24

25

26

27

28

29

39

40

41

42

43

44

45

46

47

- 21 (2) "Sparklers" means a wire or stick coated with pyrotechnic composition that produces a shower of sparks upon ignition.
  - (3) "Fountain" means any cardboard or heavy paper cone or cylindrical tube containing pyrotechnic mixture that upon ignition produces a shower of colored sparks or smoke. "Fountain" includes, but is not limited to, (A) a spike fountain, which provides a spike for insertion into the ground, (B) a base fountain which has a wooden or plastic base for placing on the ground, or (C) a handle fountain which is a handheld device with a wooden or cardboard handle.
- 30 (4) "Consumer fireworks" has the same meaning as in 27 CFR 555.11,
  31 as amended from time to time, except "consumer fireworks" does not
  32 include (A) any device with more than five hundred grams of
  33 pyrotechnic compound; (B) consumer reloadable mortar-type
  34 fireworks, bottle rockets, Texas pop rockets and similar stick rockets,
  35 sky lanterns, lady fingers, ground salutes, celebration crackers and any
  36 other similar devices; or (C) sparklers or fountains.
- Sec. 2. Section 29-357 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):
  - (a) Except as provided in subsection (b) of this section <u>or section 3 of this act</u>, no person, firm or corporation shall offer for sale, expose for sale, sell at retail or use or explode or possess with intent to sell, use or explode any fireworks. A person who is sixteen years of age or older may offer for sale, expose for sale, sell at retail, purchase, use or possess with intent to sell or use sparklers or fountains of not more than one hundred grams of pyrotechnic mixture per item, which are nonexplosive and nonaerial, provided (1) such sparklers and fountains do not contain magnesium, except for magnalium or magnesium-

LCO No. 1056 **2** of 9

aluminum alloy, **[**(2) such sparklers and fountains containing any chlorate or perchlorate salts do not exceed five grams of composition per item, and (3)] and (2) when more than one fountain is mounted on a common base, the total pyrotechnic composition does not exceed two hundred grams.

48

49

50

51

52

53

54

55

56

57

58

59

60

61

62

63

64

65

66

67

68

69

70

71

72

73

74

75

76

77

78

79

80

81

(b) The Commissioner of Emergency Services and Public Protection shall adopt reasonable regulations, in accordance with chapter 54, for the granting of permits for supervised displays of fireworks or for the indoor use of pyrotechnics, consumer fireworks, sparklers and fountains for special effects by municipalities, fair associations, amusement parks, other organizations or groups of individuals or artisans in pursuit of their trade. Such permit may be issued upon application to said commissioner and after (1) inspection of the site of such display or use by the local fire marshal to determine compliance with the requirements of such regulations, and (2) approval of the chiefs of the police and fire departments, or, if there is no police or fire department, of the first selectman, of the municipality wherein the display is to be held as is provided in this section. No such display shall be handled or fired by any person until such person has been granted a certificate of competency by the Commissioner of Emergency Services and Public Protection, in respect to which a fee of two hundred dollars shall be payable to the State Treasurer when issued and which may be renewed every three years upon payment of a fee of one hundred ninety dollars payable to the State Treasurer, provided such certificate may be suspended or revoked by said commissioner at any time for cause. Such certificate of competency shall attest to the fact that such operator is competent to fire a display. Such display shall be of such a character and so located, discharged or fired as in the opinion of the chiefs of the police and fire departments or such selectman, after proper inspection, will not be hazardous to property or endanger any person or persons. In an aerial bomb, no salute, report or maroon may be used that is composed of a formula of chlorate of potash, sulphur, black needle antimony and dark aluminum. Formulas that may be used in a salute, report or maroon are as follows: (A) Perchlorate of potash, black needle antimony

LCO No. 1056 3 of 9

and dark aluminum, and (B) perchlorate of potash, dark aluminum and sulphur. No high explosive such as dynamite, fulminate of mercury or other stimulator for detonating shall be used in any aerial bomb or other pyrotechnics. Application for permits shall be made in writing at least fifteen days prior to the date of display, on such notice as the Commissioner of Emergency Services and Public Protection by regulation prescribes, on forms furnished by the commissioner, and a fee of one hundred dollars shall be payable to the State Treasurer with each such application. After such permit has been granted, sales, possession, use and distribution of fireworks for such display shall be lawful for that purpose only. No permit granted hereunder shall be transferable. Any permit issued under the provisions of this section may be suspended or revoked by the Commissioner of Emergency Services and Public Protection or the local fire marshal for violation by the permittee of any provision of the general statutes, any regulation or any ordinance relating to fireworks.

- (c) The Commissioner of Emergency Services and Public Protection may grant variations or exemptions from, or approve equivalent or alternate compliance with, particular provisions of any regulation issued under the provisions of subsection (b) of this section where strict compliance with such provisions would entail practical difficulty or unnecessary hardship or is otherwise adjudged unwarranted, provided any such variation, exemption, approved equivalent or alternate compliance shall, in the opinion of the commissioner, secure the public safety and shall be made in writing.
- (d) Any person, firm or corporation violating the provisions of this section shall be guilty of a class C misdemeanor, except that (1) any person, firm or corporation violating the provisions of subsection (a) of this section by offering for sale, exposing for sale or selling at retail or possessing with intent to sell any fireworks with a value exceeding ten thousand dollars shall be guilty of a class A misdemeanor, and (2) any person, firm or corporation violating any provision of subsection (b) of this section or any regulation adopted thereunder shall be guilty of a class A misdemeanor, except if death or injury results from any such

LCO No. 1056 **4** of 9

violation, such person, firm or corporation shall be guilty of a class C felony.

- 118 Sec. 3. (NEW) (Effective October 1, 2022) (a) (1) The Department of 119 Emergency Services and Public Protection may issue an annual or a 120 temporary license to sell consumer fireworks to an applicant who: (A) 121 Is twenty-one years of age or older, (B) holds a valid federal fireworks 122 license issued pursuant to 18 USC Section 843, as amended from time to 123 time, (C) has not been convicted of a felony, (D) has not been convicted 124 of an offense or violation of a state, federal or municipal law or 125 regulation involving the misuse of fireworks or explosives, and (E) 126 maintains public liability and product liability insurance with a 127 minimum coverage amount of two million dollars, to cover losses, 128 damages or injuries that might ensue to persons or property as a result 129 of selling consumer fireworks. A separate license shall be obtained for 130 each location at which an applicant intends to sell consumer fireworks. 131 An annual license shall expire on January first of each year. A temporary 132 license shall be valid for a selling period either from June twenty-fifth to 133 July fifth or from December twenty-sixth to January second.
  - (2) The fee for an initial annual license shall be five thousand dollars and the fee for each license renewal shall be two thousand five hundred dollars. The fee for a temporary license shall be two hundred fifty dollars per selling period.

134

135

136

137

138

139

140

141

142

143

144

145

146147

(b) (1) An applicant granted an annual license to sell consumer fireworks pursuant to subsection (a) of this section shall store and sell such fireworks only in a permanent, standalone facility that (A) operates in accordance with NFPA Section 1124, 2006 edition, (B) complies with the provisions of the building code applicable to high-hazard buildings classified as group H-3, (C) is equipped with burglar and smoke detector alarm systems that are monitored twenty-four hours per day, and (D) sells only consumer fireworks and fireworks-related items, such as fuses, safety equipment, electronic firing panels, fireworks-related clothing and fireworks association or recreational club memberships.

LCO No. 1056 5 of 9

(2) An applicant granted a temporary license may sell consumer fireworks that are ground and hand-held sparkling devices, snappers, party poppers, smoke items and ground-based fountains from tents, temporary structures or retail stores that operate in accordance with NFPA Section 1124, 2006 edition.

- (3) Prior to commencing the sale of consumer fireworks at any facility licensed pursuant to subsection (a) of this section and annually thereafter, the chiefs of the police and fire departments, or, if there is no police or fire department, the first selectman, of the municipality in which such facility is located, or their designees, shall inspect and approve the use of the facility for such sales. The chiefs, the first selectman, or their designees, shall provide a written copy of each approval granted pursuant to this subdivision to the town clerk or the official charged with the enforcement of zoning regulations for such municipality, and such clerk or official shall retain such copy for at least one year after issuance.
- (4) The State Fire Marshal, any local fire marshal, any police officer, as defined in section 7-294a of the general statutes, acting within the jurisdiction of such official, may enforce the provisions of this section and may inspect any facility where consumer fireworks are to be sold, stored or offered for sale. Any inspection of a facility licensed pursuant to subsection (a) of this section shall be conducted in a manner and at a time that does not interfere with the regular commerce of such facility.
- (c) No person may offer for sale, expose for sale, sell at retail or possess with intent to sell consumer fireworks at a facility licensed pursuant to this section unless such person is at least eighteen years of age and under the direct supervision of a person who is on the premises and at least twenty-one years of age. No person may sell consumer fireworks to another person unless such other person is twenty-one years of age or older.
- (d) Not later than December 1, 2022, the Department of Emergency Services and Public Protection shall develop and make available to

LCO No. 1056 **6** of 9

- 180 licensees a summary of fireworks safety recommendations. Licensees
- shall post such summary in a conspicuous place near the final point of
- sale in each location in which the licensee is authorized to sell consumer
- 183 fireworks pursuant to this section.
- (e) Any license issued under subsection (a) of this section may be
- suspended or revoked by the department, after notice and opportunity
- 186 for a hearing in accordance with the provisions of chapter 54 of the
- general statutes, for any violation of the provisions of this section or if
- the licensee no longer meets the criteria for licensure.
- 189 Sec. 4. (NEW) (Effective October 1, 2022) (a) No person who is under
- 190 twenty-one years of age may purchase, possess or use consumer
- 191 fireworks.
- 192 (b) A person twenty-one years of age or older may only ignite or
- discharge a consumer firework (1) between six o'clock p.m. and eleven
- o'clock p.m. on any day, or between eleven o'clock p.m. and midnight
- on the thirty-first day of December and for the first hour of New Year's
- Day, in addition to said hours, and (2) with the express permission of
- 197 the owner of the property on which the consumer firework will be
- 198 ignited or discharged.
- (c) No person may ignite or discharge a consumer firework while
- 200 under the influence of alcohol, drugs or both.
- 201 (d) Any person violating any provision of this section shall be guilty
- of a class C misdemeanor.
- Sec. 5. (NEW) (Effective October 1, 2022) Notwithstanding the
- 204 provisions of section 29-357 of the general statutes, as amended by this
- act, or section 3 or 4 of this act, a municipality may, by ordinance of its
- 206 legislative body, impose additional regulations or restrictions on the
- sale or use of consumer fireworks within such municipality.
- Sec. 6. (NEW) (Effective October 1, 2022) (a) As used in this section:
- 209 (1) "Consumer fireworks" has the same meaning as in section 29-356

LCO No. 1056 7 of 9

of the general statutes, as amended by this act;

- 211 (2) "Consumer fireworks retailer" means the holder of a license to sell 212 consumer fireworks issued pursuant to section 3 of this act; and
- 213 (3) "First sale of consumer fireworks" means the initial sale of consumer fireworks in this state.
  - (b) On and after October 1, 2022, each person or entity that sells consumer fireworks to a consumer fireworks retailer shall pay a tax to the state on the first sale of consumer fireworks, at the rate of five per cent of the average wholesale price, as determined by the Department of Revenue Services. The Commissioner of Revenue Services shall prescribe the form and manner of the remittance of such tax and any return filing the commissioner deems necessary.
  - (c) Any tax due and unpaid under this section shall be subject to the penalties and interest established in section 12-547 of the general statutes and the amount of such tax, penalty or interest, due and unpaid, may be collected under the provisions of section 12-35 of the general statutes.
  - (d) The provisions of sections 12-548 and 12-550 to 12-555b, inclusive, of the general statutes shall apply to the provisions of this section in the same manner and with the same force and effect as if the language of said sections had been incorporated in full into this section and had expressly referred to the tax imposed under this section, except to the extent that any such provision is inconsistent with a provision of this section.

This act shall take effect as follows and shall amend the following sections:			
Section 1	October 1, 2022	29-356	
Sec. 2	October 1, 2022	29-357	
Sec. 3	October 1, 2022	New section	
Sec. 4	October 1, 2022	New section	
Sec. 5	October 1, 2022	New section	

LCO No. 1056 **8** of 9

Sec. 6	October 1, 2022	New section

## Statement of Purpose:

To authorize the sale and use of consumer fireworks in the state.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

LCO No. 1056 **9** of 9